



May 7, 2004

Mr. Prakash Khatri
Ombudsman
U.S. Department of Homeland Security
USCIS Ombudsman
Washington, DC 20528

Dear Mr. Khatri:

This is the second in a series of open letters offering suggestions to improve the operation of the immigration laws.

This letter seeks to encourage action by you, and ultimately by USCIS, to fulfill a basic principle of administrative law. As you know, when Congress enacts legislation, Executive-Branch agencies with substantive expertise and delegated authority are routinely tasked with responsibility (often with explicit deadlines) to publish rules that fill the inevitable gaps in legislation.

The wisdom of Congress in creating rulemaking procedures under the Administrative Procedures Act, 5 U.S.C. § 551 *et seq.* (APA), can be seen in many ways:

- The APA provides an opportunity for bureaucratic accountability, by requiring the agency to articulate to the public and to Congress in proposed and final rules its interpretations, policies and procedures;
- The APA offers the agency the means of road-testing its interpretations and receiving feedback from the affected public and the regulated community;
- The APA allows for the fine-tuning of interpretations, the sacking of an agency's bad ideas, and the adoption of better ideas that originate with public commenters to proposed rules;
- The APA gives Congress the opportunity to maintain its oversight function and nip in the bud any agency misinterpretations of legislative intent;
- The APA allows the public and, in particular, the stakeholder community, to offer comments and suggestions, and to make plans to comply with upcoming rules; and
- The APA gives the Federal Courts a legal basis to evaluate an agency's rulemaking activities and either let stand an agency's action or curb agency excesses.

These worthy APA objectives cannot be fulfilled, however, when agencies fail to publish proposed and final rules within a reasonable time after the enactment of legislation. While many agencies are slow in publishing rules, the USCIS is especially tardy. As I describe in the attached essay (published as an

introduction to a recent compilation of immigration regulations), stakeholders among the public, the bar, the employer community and other immigration-benefits constituents are tangibly harmed by the delay in publishing proposed and then final rules.¹ Indeed, it is no exaggeration to say that our country and its people are hurt when the will of Congress is thus impeded, not by outright defiance, but by the lethargic pace of agency rulemaking that, in effect if not purpose, stops the best and brightest of foreign lands to help build a greater, more prosperous, more culturally rich America.

The public is told to be patient. We are advised that agency rulemaking takes time, that numerous policy decisions and legal determinations must be made within the agency, and that the OMB must be consulted. All of these required, time-consuming steps must occur, we are told, before proposed and final rules can be published. Curiously, however, some rules receive accelerated treatment, as is apparent with the breakneck speed of publishing the latest user fee increase for petitions and applications seeking immigration benefits.²

While the public has no alternative but to sit tight, you on the other hand hold the club that Congress gave you. You have a statutory mandate - as a separate office of equal rank within DHS - to hold USCIS accountable in matters of service to the public and to report to Congress on areas of service successes and failures within the bureau. I therefore urge you to use your authority robustly and to pressure, cajole and coax the USCIS to hasten publication of well-reasoned and clear rules, using all manner of creative strategies, and thereby squeeze out from this lumbering agency, named (ironically) for its "Services," the overdue final regulations that we all so urgently need.

As you approach this task, you may wish to consider that the USCIS describes as part of its mission³ "to provide customers with

¹In addition to the laws noted in the essay that have not yet seen the light of final rulemaking, I refer to several additional rules that are apparently in the USCIS pipeline. See DHS Semiannual Regulatory Agenda on the USCIS. 68 Federal Register pp. 72923-72926 (December 22, 2003) (excerpted copy enclosed). But as more time passes, it is apparent that the pipeline is stuck.

² While USCIS deserves praise for its speed of publishing the rule on fee increases, it also seems to have won the turn-a-deaf-ear prize for its wholesale failure to take to heart the many critical comments asserting that the fee increases are unjustified.

³ The following is the Mission Statement of USCIS, as taken from a Performance Work Statement (Reference-Number-USCIS-A-76) soliciting outside vendors to provide information services, posted at www.epa.gov/spg/DHS-DR/BC/ACB/Reference%2DNumber%2DUSCIS%2DA%2D76/Attachments.html:

"Consistent with and responsive to the principal mission of the DHS to provide for homeland security, and issued policies giving effect thereto, the fundamental USCIS mission is, in the most efficient, professional and courteous fashion, to provide customers with information and to adjudicate immigration and naturalization petitions and applications accurate [sic] and timely. The USCIS is

information" "in the most efficient, professional and courteous fashion". The agency also includes in its mission the pronouncement that "USCIS is uniquely responsible for developing and implementing regulations . . . concerning immigration and citizenship services." Although I would not let off the hook the other immigration agencies (the Departments of State and Labor) for their desultory issuance of regulations, certainly USCIS must be held accountable for the delayed promulgation of final immigration rules.

Thus, I ask you to use your powers and to cause the USCIS not merely to talk the talk, but also to walk the walk.

Thank you for hearing me out.

Sincerely,

Angelo A. Paparelli

AAP/cim
Enclosures

uniquely responsible for developing and implementing regulations and policies concerning citizenship and immigration services, responding to priorities established by federal authorities, producing and disseminating information concerning immigration and citizenship services, providing efficient and effective public access to USCIS information and services, and correct and timely determination of requested benefits and adjudications of petitions and applications."

[Introduction to Patel's Regulations Handbooks]

Whatever hath been written shall remain,
Nor be erased nor written o'er again;
The unwritten only still belongs to thee:
Take heed, and ponder well what that shall be.

Henry Wadsworth Longfellow - *Morituri Salutamus* (l. 168)

This introduction to the two-volume set of U.S. immigration regulations posits a proposition that may disappoint and shock some readers. The published rules in these volumes are incomplete and out of date. Although no fault of the publisher, much remains unwritten. The lacuna in the regulations requires readers to take heed of Longfellow's wisdom and to ponder carefully the uncharted future of immigration rulemaking.

The regulations refer to a defunct agency, downed by an approval notice (sent to a dead terrorist on the six-month anniversary of Sept. 11), posthumously granting permission to attend flight school. The successor and surviving immigration agencies – three Bureaus within the Department of Homeland Security (U.S. Citizenship and Immigration Services, Customs and Border Protection, and Immigration and Customs Enforcement), as well as the Departments of Labor and of State – owe the public and the bar much long-overdue rulemaking.

Nine years after IIRIRA¹, we await regulations on unlawful presence. Ten years after publication of proposed, comprehensive B-1 business visitor regulations, agency rulemaking on the topic has inexplicably ceased. Seventeen years after IRCA² and nine years after IIRIRA, regulations finalizing the I-9 (Employment-Eligibility-Verification) procedures still remain unfinished. Given the glacial pace of rules-publication in the *Federal Register*, it seems like only yesterday when Congress passed and the President signed additional immigration legislation (AC-21³, CSPA⁴, DOJ Appropriations

¹ **Illegal Immigration Reform and Immigrant Responsibility Act (IIRAIRA) of 1996** – Public Law 104-208
Established measures to control U.S. borders, protect legal workers through worksite enforcement, and remove criminal and other deportable aliens. Placed added restrictions on benefits for aliens

² **Immigration Reform and Control Act (IRCA) of 1986** – Public Law 99-603 (Act of 11/6/86), which was passed in order to control and deter illegal immigration to the United States. Its major provisions stipulate legalization of undocumented aliens who had been continuously unlawfully present since 1982, legalization of certain agricultural workers, sanctions for employers who knowingly hire undocumented workers, and increased enforcement at U.S. borders.

³ **American Competitiveness in the Twenty-First Century Act (AC21)** -
PL 106-313 (Act of October 17, 2000) increased the number of H-1B nonimmigrant visas available to highly skilled foreign temporary workers. AC21 also enabled H-1B non-immigrants to extend their time in the U.S. beyond 6 years, enabled nonimmigrant workers and applicants for lawful permanent residence to "port" to new employers without prior Service approval, and increased the fees charged to employers using the H-1B program.

⁴ **Child Status Protection Act (CSPA)** - PL 107-208 (Act of August 6, 2002) provided relief to certain alien children who no longer qualified for immigration benefits because they "aged-out" as a result of delays in the processing of visa petitions and asylum and refugee applications. CSPA preserved the immigration status of "child" for certain alien children who would have otherwise lost the ability to immigrate with a qualifying alien parent.

Authorization Act⁵, to name a few) and yet – to no one’s surprise – we’ve witnessed precious little rulemaking.

What are the hapless employers, citizens and aliens to do? They turn to their immigration lawyers who perforce speak in shades of gray, recite agency cables, intone incantations about GALs, TEGs and PERM, and refer to obscure letters by a man named Hernandez and policy memoranda by people named Ziglar, Ziegler, Yates and their colleagues.

The delay in providing regulatory guidance flouts the bedrock principles of the Administrative Procedures Act (which contemplates that proposed rules will be published in due course, the public will be given an opportunity to comment, and the agency will issue final rules without undue delay). The delay also breeds distrust and unwitting disobedience of the law.

“Should I stay and seek redress from the agency or the courts and tally unlawful presence time for a denial my lawyer tells me is unjustified? Or, should I leave this country and take my talents and energy elsewhere, perhaps to one of America’s global competitors?” These are not speculative laments, but the voiced anguish of countless immigration stakeholders who await clarity from a snails-pace government bureaucracy.

So, readers, as you master the complexities of immigration law in these volumes, know that your task is only partially complete. You must still pursue the informal agency communiqué, filter the truth from dross on the Web, appreciate your immigration lawyer and your colleagues at the bar, and petition your government for redress of this major grievance, the failure to do their jobs properly by publishing clearly stated immigration rules in timely fashion.

⁵ **21st Century Department of Justice Appropriations Authorization Act** - PL 107-273; amended the provisions for removal of the conditional basis of permanent resident status for certain alien entrepreneurs, spouses, and children.

DHS

Office of the Secretary—Long-Term Actions

Sequence Number	Title	Regulation Identification Number
1186	Classified National Security Information	1601-AA02
1187	Enforcement of Nondiscrimination on the Basis of Disability in Department of Homeland Security Programs or Activities	1601-AA03
1188	Nondiscrimination on the Basis of Sex in Education Programs or Activities Receiving Federal Financial Assistance	1601-AA04
1189	Regulations Regarding Nondiscrimination on the Basis of Race, Color, or National Origin in Programs or Activities Receiving Federal Financial Assistance	1601-AA05
1190	Authority of the Secretary of the Department of Homeland Security: Delegations of Authority; Immigration Laws	1601-AA06
1191	Procedures Relating to Awards Under the Equal Access to Justice Act	1601-AA07
1192	Collection of Non-Tax Debts Owed to the Department of Homeland Security	1601-AA08
1193	Right to Financial Privacy	1601-AA09
1194	Governmentwide Debarment and Suspension (Nonprocurement) and Governmentwide Requirements for Drug-Free Workplace	1601-AA10
1195	Program Fraud Civil Remedies	1601-AA11
1196	Regulations Imposing Restrictions Upon Lobbying	1601-AA12
1197	National Environmental Policy Act Procedures	1601-AA13
1198	Uniform Administrative Requirements for Grants and Agreements with Institutions of Higher Education, Hospitals, and Other Nonprofit Organizations	1601-AA18

Bureau of Citizenship and Immigration Services—Proposed Rule Stage

Sequence Number	Title	Regulation Identification Number
1199	Revised Grounds of Inadmissibility; Exceptions and Waivers for Immigrants and Nonimmigrants	1615-AA00
1200	International Matchmaking Organizations	1615-AA11
1201	Special Immigrant Juvenile Petitions	1615-AA15
1202	Immigrant and Nonimmigrant; Religious Workers	1615-AA16
1203	Dismissal of Asylum Application for Unexcused Failure To Appear and Affect on Eligibility for Employment Authorization	1615-AA18
1204	Special Immigrant Status for Certain NATO Civilian Employees	1615-AA21
1205	Adjustment of Status Under the 1966 Cuban Adjustment Act	1615-AA23
1206	Inadmissibility To Enter the United States for Former U.S. Citizens Who Renounced Citizenship To Avoid Taxation	1615-AA32
1207	Implementation of the Numerical Limit on Asylum Grants and Refugee Admissions Based on Resistance to Coercive Population Control Measures	1615-AA37
1208	Intercountry Adoptions	1615-AA43
1209	Waiver of Fees	1615-AA48
1210	Adjustment of Status Under Section 245(k)	1615-AA54
1211	Implementation of the American Competitiveness and Workforce Improvement Act of 1998 (ACWIA), the American Competitiveness in the Twenty-First Century Act of 2000 (AC21), and Other Related Bills	1615-AA55
1212	Construction Work and the B Nonimmigrant Visa Classification	1615-AA58
1213	Removal and Adjustment Procedures for Victims of Trafficking and Certain Criminal Activities	1615-AA60
1214	Consent To Reapply for Admission After Removal	1615-AA61
1215	Waivers of the Two-Year Foreign Residence Requirement for Certain Exchange Visitors	1615-AA62
1216	Removal of Limitations on Validity Period for Employment Authorization Documents	1615-AA63
1217	Illegal Entries, Unlawful Presence, and Automatic Voiding of Nonimmigrant Visas	1615-AA64
1218	Medical Examination Requirements and Designation of Civil Surgeons	1615-AA65
1219	Medical Grounds of Inadmissibility and Waivers	1615-AA66
1220	New Classification for Victims of Certain Criminal Activity; Eligibility for the U Nonimmigrant Status	1615-AA67
1221	Judicial Review of Decisions of the Secretary of the Department of Homeland Security	1615-AA71
1222	Termination of Lawful Permanent Resident Status Through Abandonment	1615-AA76
1223	Limiting the Use of Duration of Status for Certain F, J, and I Nonimmigrants	1615-AA80
1224	Petitions for Aliens To Perform Temporary Nonagricultural Services or Labor (H-2B)	1615-AA82
1225	Adjustment of the Immigration Benefit Application Fee Schedule To Recover Costs Associated With Additional Security Checks	1615-AA84
1226	Adjustment of the Appeal and Motion Fee To Recover Full Costs	1615-AA88
1227	Changes to Employment Authorization Eligibility for Certain Applicants and to Standards for Determining a Frivolous Asylum Application	1615-AA89

DHS

Bureau of Citizenship and Immigration Services—Proposed Rule Stage (Continued)

Sequence Number	Title	Regulation Identification Number
1228	Implementation of the Agreement Between the Government of Canada and the Government of the United States Regarding Asylum Claims Made at Land Border Ports-of-Entry and Applicability of Other Asylum Ba	1615-AA91
1229	Waiver of Criminal Grounds of Inadmissibility for Immigrants	1615-AA94
1230	Procedures for Checking Juvenile Criminal Records and Submitting Fingerprints of That Additional Class of Aliens Ineligible for Family Unity	1615-AB01
1231	Removal of Standardized Request for Evidence Processing Timeframe	1615-AB13
1232	Criminal Grounds of Inadmissibility, Exceptions and Waivers for Immigrants and Nonimmigrants, Refugees and Asylees	1615-AB15
1233	Establishment of Fee for Processing Genealogical Research Requests	1615-AB19

Bureau of Citizenship and Immigration Services—Final Rule Stage

Sequence Number	Title	Regulation Identification Number
1234	Adjustment of Status to That of Person Admitted for Permanent Residence: Conditional Residents and Fiance(e)s	1615-AA02
1235	Petition To Classify Alien as Immediate Relative of a U.S. Citizen or as a Preference Immigrant; Self-Petitioning for Certain Battered or Abused Alien Spouses and Children	1615-AA03
1236	Definition of the Term "Lawfully Present" for Purposes of Eligibility for Public Benefits	1615-AA05
1237	Affidavit of Support on Behalf of Immigrants	1615-AA06
1238	Implementation of Hernandez v. Reno Settlement Agreement; Certain Aliens Eligible for Family Unity Benefits After Sponsoring Family Member's Naturalization	1615-AA09
1239	Adjustment of Status, Continued Validity of Nonimmigrant Status, and Unexpired Employment Authorization for Applicants Maintaining Nonimmigrant H or L Status	1615-AA12
1240	Verification of Eligibility for Public Benefits	1615-AA13
1241	Fingerprinting Applicants and Petitioners for Immigration Benefits; Establishing a Fee for Fingerprinting by the Department of Homeland Security	1615-AA14
1242	Suspension of Deportation and Special Rule Cancellation of Removal for Certain Nationals of Guatemala, El Salvador, and Former Soviet Bloc Countries	1615-AA17
1243	Regulations Concerning the Convention Against Torture	1615-AA19
1244	Inadmissibility and Deportability on Public Charge Grounds	1615-AA22
1245	Application for Refugee Status; Acceptable Sponsorship Agreement Guaranty of Transportation	1615-AA24
1246	Battered and Abused Conditional Residents; Termination of Marriage by Conditional Residents	1615-AA29
1247	Revoking Grants of Naturalization	1615-AA30
1248	Entry Requirements for Citizens of the Republic of the Marshall Islands, the Federated States of Micronesia, and Palau	1615-AA31
1249	Registration and Fingerprinting of Aliens in the United States: Control of Employment of Aliens	1615-AA33
1250	National Interest Waivers for Second Preference Employment-Based Immigrant Physicians Serving in Medically Underserved Areas or at Department of Veterans Affairs Facilities	1615-AA34
1251	Petitioning Requirements for the H-1C Nonimmigrant Classification Under Public Law 106-95	1615-AA35
1252	Waiving the Fingerprinting Requirement for Certain Disabled Naturalization Applicants	1615-AA36
1253	Adding Actuaries and Plant Pathologists to the North American Free Trade Agreement	1615-AA38
1254	Employment Authorization for Certificate of Citizenship Applicants	1615-AA39
1255	Adjustment of Status to That of Person Admitted for Permanent Residence; Temporary Removal of Certain Restrictions of Eligibility	1615-AA40
1256	Asylum and Withholding Definitions	1615-AA41
1257	Petition To Classify Alien as Immediate Relative of a U.S. Citizen or Preference Immigrant; Adjustment of Status to That of a Person Admitted for Permanent Residence	1615-AA42
1258	Academic Honorarium for B Nonimmigrant Aliens	1615-AA44
1259	Children Born Outside the United States; Applications for Certificate of Citizenship	1615-AA45
1260	Allowing for the Filing of Form I-140 Visa Petition Concurrently With a Form I-485 Application in Certain Circumstances	1615-AA46
1261	Special Immigrant Visa for Fourth Preference Employment-Based Broadcasters	1615-AA47
1262	Establishing Premium Processing Service for Employment-Based Petitions and Applications	1615-AA49
1263	Adjustment of Status for Certain Nationals of Nicaragua, Cuba, and Haiti	1615-AA51
1264	Adjustment to Lawful Resident Status of Certain Class Action Participants Who Entered Before January 1, 1982, Under the Legal Immigration and Family Equity Act (LIFE Act)	1615-AA52
1265	Nonimmigrant Classes; Spouses and Children of Lawful Permanent Residents; V Classification	1615-AA53

DHS

Bureau of Citizenship and Immigration Services—Final Rule Stage (Continued)

Sequence Number	Title	Regulation Identification Number
1266	Adjustment of Status for Certain Syrian Nationals Granted Asylum in the United States	1615-AA57
1267	New Classification for Victims of Severe Forms of Trafficking in Persons Eligible for the T Nonimmigrant Status	1615-AA59
1268	Limiting the Period of Admission for B Nonimmigrant Aliens	1615-AA68
1269	Documentary Requirements for Certain Temporary Residents	1615-AA69
1270	Change in Business Practices; Acceptance of Payments of Fees By Credit Card and Other Electronic Means Where Possible	1615-AA70
1271	Adding and Removing Institutions To and From the List of Recognized American Institutions of Research	1615-AA72
1272	Requiring Change of Status From B to F-1 or M-1 Nonimmigrant Prior To Pursuing a Course of Study	1615-AA73
1273	Restructuring the Nonimmigrant Regulations	1615-AA74
1274	Waivers for Nonimmigrants Under Section 212(d)(3)(A) of the Immigration and Nationality Act	1615-AA75
1275	Registration Requirements and Work Authorization Eligibility for Aliens in the United States	1615-AA78
1276	Procedures for Conducting Examinations and Waiving the Oath of Allegiance for Naturalization Applicants With Disabilities	1615-AA81
1277	Electronic Signature on Applications and Petitions for Immigration and Naturalization Benefits	1615-AA83
1278	Withholding of Adjudication	1615-AA86
1279	Validity Period of Approved Form I-600A, Application for Advanced Processing of Orphan Petition	1615-AA87
1280	Implementation of Amendments Affecting Petitions for Employment Creation Aliens	1615-AA90
1281	Certain Benefits Available to Aliens Under the Provisions of the Child Status Protection Act	1615-AA93
1282	Implementation of the Age Out Protections Afforded Under the Child Status Protection Act	1615-AA95
1283	Eliminating the Numerical Cap on Mexican TN Nonimmigrants	1615-AA96
1284	Filing of Proposals for Designation as a Regional Center Approved To Participate in the Immigrant Investor Pilot Program	1615-AB00
1285	Application for Naturalization by Alternative Application if Citizen Parent has Died	1615-AB08
1286	Sunset of Additional \$1,000 Filing Fee and Return to 65,000 Annual Limit on H-1B Nonimmigrant Petition Approvals	1615-AB10
1287	Implementation of the Border Commuter Student Act of 2002	1615-AB11
1288	Requiring Completion of Security Checks Before Issuance of Evidence of Alien Registration	1615-AB12
1289	Classification of Certain Scientists of the Commonwealth of Independent States of the Former Soviet Union and the Baltic States as Employment based Immigrants	1615-AB14
1290	Petitioning Requirements for the O and P Nonimmigrant Classifications	1615-AB17

Bureau of Citizenship and Immigration Services—Long-Term Actions

Sequence Number	Title	Regulation Identification Number
1291	Reduction of the Number of Acceptable Documents and Other Changes to Employment Verification Requirements (Section 610 Review)	1615-AA01
1292	Temporary Protected Status Notices	1615-AA04
1293	Employment Verification by Employers That Are Members of a Multi-Employer Association	1615-AA07
1294	Limiting Liability for Certain Technical and Procedural Violations of Paperwork Requirements	1615-AA08
1295	Interim Designation of Acceptable Receipts for Employment Eligibility Verification	1615-AA20
1296	Adoption of Siblings, Adopted Alien Children Less Than 18 Years of Age Considered a "Child"	1615-AA50
1297	K Nonimmigrant Classification; Legal Immigration Family Equity Act (LIFE)	1615-AA56
1298	Availability of Material Under Freedom of Information Act and Privacy Act	1615-AB18

Bureau of Citizenship and Immigration Services—Completed Actions

Sequence Number	Title	Regulation Identification Number
1299	Certification of Certain Health Care Workers	1615-AA10
1300	Nonimmigrant Classes: Q-2 Irish Peace Process Cultural and Training Program Visitor	1615-AA25
1301	Clarification of Parole Authority	1615-AA26
1302	Extending the Period of Duration of Status for Certain F and J Nonimmigrant Aliens	1615-AA27
1303	Requiring Recertification of All Service-Approved Schools for Enrollment in the Student and Exchange Visitor Information System (SEVIS)	1615-AA77

DHS

Bureau of Citizenship and Immigration Services—Completed Actions (Continued)

Sequence Number	Title	Regulation Identification Number
1304	Reduced Course Load for Certain F and M Nonimmigrant Students at Border Communities	1615-AA79
1305	Denial and Revocation for Approval of School for Attendance by Nonimmigrant Students	1615-AA85
1306	Readjustment of Immigration Benefit Application Fees	1615-AA97
1307	Conditions on Nonimmigrant Status; Disclosure of Information	1615-AA98
1308	Authorizing Suspension of Employment Authorization Requirements on the Basis of Severe Economic Hardship for F-1 Students and Emergent Circumstances	1615-AA99
1309	Temporary Protected Status (TPS) Notices	1615-AB06
1310	Extension of Validity Period of Approved Form I-600A, Application for Advance Processing of Orphan Petitions	1615-AB07
1311	Extension of the Designation of Burundi Under Temporary Protected Status (TPS) Program	1615-AB16

U.S. Coast Guard—Proposed Rule Stage

Sequence Number	Title	Regulation Identification Number
1312	Claims Procedures Under the Oil Pollution Act of 1990 (CGD 91-035)	1625-AA03
1313	Post Casualty Drug and Alcohol Testing (USCG-2001-8773)	1625-AA27
1314	Standards for Living Organisms in Ships' Ballast Water Discharged in U.S. Waters (USCG-2001-10486)	1625-AA32
1315	Marine Events: Permit Procedures (USCG-2001-10713)	1625-AA35
1316	Traffic Separation Schemes: In the Strait of Juan De Fuca and Its Approaches; In Puget Sound and Its Approaches; In Haro Strait, Boundary Pass, and in the Strait of Georgia (USCG-2002-12702)	1625-AA48
1317	Protection for Whistleblowers in the Coast Guard (USCG-2002-13016)	1625-AA50
1318	Vessel Documentation: Lease Financing for Vessels Engaged in the Coastwise Trade; Second Rulemaking (USCG-2003-14472)	1625-AA63
1319	Administrative Changes To Numbering of Vessels and Reporting of Casualties (USCG-2003-14963)	1625-AA70
1320	Terms Imposed by States on Numbering of Vessels (USCG-2003-15708)	1625-AA75
1321	Safety Zone for Outer Continental Shelf Facility in the Gulf of Mexico (CDG08-03-028)	1625-AA76
1322	Commercial Fishing-Industry Vessels (USCG-2003-16158)	1625-AA77

U.S. Coast Guard—Final Rule Stage

Sequence Number	Title	Regulation Identification Number
1323	Safety and Security Zone Regulations	1625-AA00
1324	Special Anchorage Areas/Anchorage Grounds Regulations	1625-AA01
1325	Reporting Marine Casualties (USCG-2000-6927)	1625-AA04
1326	State Access to the Oil Spill Liability Trust Fund (CGD 92-014)	1625-AA06
1327	Handling of Explosives or Other Dangerous Cargoes Within or Contiguous to Waterfront Facilities (USCG-1998-4302)	1625-AA07
1328	Regatta and Marine Parade Regulations	1625-AA08
1329	Drawbridge Regulations	1625-AA09
1330	Limited Service Domestic Voyage Load Lines for River Barges on Lake Michigan (USCG-1998-4623)	1625-AA17
1331	Outer Continental Shelf Activities (USCG-1998-3868)	1625-AA18
1332	Deepwater Ports (USCG-1998-3884)	1625-AA20
1333	Anchorage Ground; Safety Zone; Speed Limit; Tongass Narrows and Ketchikan, Alaska (CGD-1999-002)	1625-AA23
1334	Vessel and Facility Response Plans for Oil: 2003 Removal Equipment Requirements and Alternative Technology Revisions (USCG-2001-8661)	1625-AA26
1335	Vessel Documentation: Lease Financing for Vessels Engaged in the Coastwise Trade (USCG-2001-8825)	1625-AA28
1336	Update of Rules on Aids to Navigation Affecting Buoys, Sound Signals, International Rules at Sea, Communications Procedures, and Large Navigational Buoys (USCG-2001-10714)	1625-AA34
1337	Rates for Pilotage on the Great Lakes (USCG-2002-11288)	1625-AA38
1338	Notifications of Arrival and Departure in Ports or Places in the United States (USCG-2001-11865)	1625-AA41
1339	Penalties for Nonsubmission of Ballast Water Management Reports (USCG-2002-13147)	1625-AA51
1340	Mandatory Ballast Water Management Program for U.S. Waters (USCG-2003-14273)	1625-AA52
1341	Country of Origin Codes and Revision of Regulations on Hull Identification Numbers (USCG-2003-14272)	1625-AA58